

WEST VIRGINIA LEGISLATURE

SECOND REGULAR SESSION, 2010

ENROLLED

FOR House Bill No. 4525

(By Delegates Caputo, Miley, Hunt, Butcher, Craig, Boggs, Mahan, Kominar, Varner, Hamilton and White)

Passed March 13, 2010

In Effect Ninety Days From Passage

ENROLLED

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COMMITTEE SUBSTITUTE

FOR

COLLA DE SINGINA CALCANA, OF STATE

H.B. 4525

(BY DELEGATES CAPUTO, MILEY, HUNT, BUTCHER, CRAIG, BOGGS, MAHAN, KOMINAR, VARNER, HAMILTON AND WHITE)

[Passed March 13, 2010; in effect ninety days from passage.]

AN ACT to amend and reenact §22A-1-21 of the Code of West Virginia, 1931, as amended; to amend and reenact §22A-2A-301, §22A-2A-304 and §22A-2A-310 of said code; to amend and reenact §22A-6-3, §22A-6-4, §22A-6-6 and §22A-6-7 of said code; to amend and reenact §22A-7-4 and §22A-7-6 of said code; and to amend and reenact §22A-11-2 and §22A-11-3 of said code, all relating to board's under the jurisdiction of the Office of Miners' Health, Safety and Training; removing boards from under the jurisdiction of the Office of Miners' Health, Safety and Training; changing board membership; changing voting procedures; permitting a clarifying resolution; requiring the Health and Safety Administrator to provide administrative assistance; permitting the Health and Safety Administrator to expend funds for certain purposes; adding to the boards' powers; changing voting procedure; clarifying voting procedures; clarifying reporting requirements; establishing reporting time lines; and permitting appropriations from general revenue.

Be it enacted by the Legislature of West Virginia:

That §22A-1-21 of the Code of West Virginia, 1931, as amended, be amended and reenacted; that §22A-2A-301, §22A-2A-304 and §22A-2A-310 of said code be amended and reenacted; that §22A-6-3, §22A-6-4, §22A-6-6 and §22A-6-7 of said code be amended and reenacted; that §22A-7-4 and §22A-7-6 of said code be amended and reenacted; and that §22A-11-2 and §22A-11-3 of said code be amended and reenacted, all to read as follows:

ARTICLE 1. OFFICE OF MINERS' HEALTH, SAFETY AND TRAINING; ADMINISTRATION; ENFORCEMENT.

§22A-1-21. Penalties.

- 1 (a)(1) Any operator of a coal mine in which a violation
 - occurs of any health or safety rule or who violates any other
- 3 provisions of this chapter shall be assessed a civil penalty by
- 4 the director under subdivision (3) of this subsection, which
- 5 shall be not more than \$3,000, for each violation, unless the
- 6 director determines that it is appropriate to impose a special
- 7 assessment for said violation, pursuant to the provisions of
- 8 subdivision (2), subsection (b) of this section. Each violation
- 9 constitutes a separate offense. In determining the amount of
- 10 the penalty, the director shall consider the operator's history
- 11 of previous violations, whether the operator was negligent,
- 12 the appropriateness of the penalty to the size of the business
- 13 of the operator charged, the gravity of the violation and the
- 14 demonstrated good faith of the operator charged in
- 15 attempting to achieve rapid compliance after notification of
- 16 a violation.
- 17 (2) Revisions to the assessment of civil penalties shall be
- 18 proposed as legislative rules in accordance with the
- 19 provisions of article three, chapter twenty-nine-a of this code.

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- (3) Any miner who knowingly violates any health or safety provision of this chapter or health or safety rule promulgated pursuant to this chapter is subject to a civil penalty assessed by the director under subdivision (4) of this subsection which shall not be more than \$250 for each occurrence of the violation
- (4) A civil penalty under subdivision (1) or (2) of subsection (a) of this section or subdivision (1) or (2) of subsection (b) of this section shall be assessed by the director only after the person charged with a violation under this chapter or rule promulgated pursuant to this chapter has been given an opportunity for a public hearing and the director has determined, by a decision incorporating the director's findings of fact in the decision, that a violation did occur and the amount of the penalty which is warranted and incorporating, when appropriate, an order in the decision requiring that the penalty be paid. Any hearing under this section shall be of record.
- (5) If the person against whom a civil penalty is assessed fails to pay the penalty within the time prescribed in the order, the director may file a petition for enforcement of the order in any appropriate circuit court. The petition shall designate the person against whom the order is sought to be enforced as the respondent. A copy of the petition shall immediately be sent by certified mail, return receipt requested, to the respondent and to the representative of the miners at the affected mine or the operator, as the case may be. The director shall certify and file in the court the record upon which the order sought to be enforced was issued. The court has jurisdiction to enter a judgment enforcing, modifying and enforcing as modified, or setting aside, in whole or in part, the order and decision of the director or it may remand the proceedings to the director for any further action it may direct. The court shall consider and determine

- de novo all relevant issues, except issues of fact which were or could have been litigated in review proceedings before a circuit court under section twenty of this article and, upon the request of the respondent, those issues of fact which are in dispute shall be submitted to a jury. On the basis of the jury's findings the court shall determine the amount of the penalty to be imposed. Subject to the direction and control of the Attorney General, attorneys appointed for the director may appear for and represent the director in any action to enforce an order assessing civil penalties under this subdivision
 - (b) (1) Any operator who knowingly violates a health or safety provision of this chapter or health or safety rule promulgated pursuant to this chapter, or knowingly violates or fails or refuses to comply with any order issued under section fifteen of this article, or any order incorporated in a final decision issued under this article, except an order incorporated in a decision under subsection (a) of this section or subsection (b), section twenty-two of this article, shall be assessed a civil penalty by the director under subdivision (5), subsection (a) of this section of not more than \$5,000 and for a second or subsequent violation assessed a civil penalty of not more than \$10,000, unless the director determines that it is appropriate to impose a special assessment for said violation, pursuant to the provisions of subdivision (2) of this subsection.
 - (2) In lieu of imposing a civil penalty pursuant to the provisions of subsection (a) of this section or subdivision (1) of this subsection, the director may impose a special assessment if an operator violates a health or safety provision of this chapter or health or safety rule promulgated pursuant to this chapter and the violation is of serious nature and involves one or more of the following by the operator:

- 88 (B) Failure or refusal to comply with any order issued under section fifteen of this article:
- 90 (C) Operation of a mine in the face of a closure order;
- 91 (D) Violations involving an imminent danger;
- 92 (E) Violations involving an extraordinarily high degree 93 of negligence or gravity or other unique aggravating 94 circumstances; or
- 95 (F) A discrimination violation under section twenty-two of this article.
- In situations in which the director determines that there are factors present which would make it appropriate to impose a special assessment, the director shall assess a civil penalty of at least \$5,000 and of not more than \$10,000.

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- (c) Whenever a corporate operator knowingly violates a health or safety provision of this chapter or health or safety rules promulgated pursuant to this chapter, or knowingly violates or fails or refuses to comply with any order issued under this law or any order incorporated in a final decision issued under this law, except an order incorporated in a decision issued under subsection (a) of this section or subsection (b), section twenty-two of this article, any director, officer or agent of the corporation who knowingly authorized, ordered or carried out the violation, failure or refusal is subject to the same civil penalties that may be imposed upon a person under subsections (a) and (b) of this section.
- (d) Whoever knowingly makes any false statement, representation or certification in any application, record, report, plan or other document filed or required to be

- 117 maintained pursuant to this law or any order or decision 118 issued under this law is guilty of a misdemeanor and, upon 119 conviction thereof, shall be fined not more than \$5,000 or 120 imprisoned in the jail not more than six months, or both fined 121 and imprisoned. The conviction of any person under this 122 subsection shall result in the revocation of any certifications 123 held by the person under this chapter which certified or 124 authorized the person to direct other persons in coal mining 125 by operation of law and bars that person from being issued any license under this chapter, except a miner's certification. 126 127 for a period of not less than one year or for a longer period as 128 may be determined by the director.
- 129 (e) Whoever willfully distributes, sells, offers for sale, introduces or delivers in commerce any equipment for use in 130 131 a coal mine, including, but not limited to, components and 132 accessories of the equipment, who willfully misrepresents the 133 equipment as complying with the provisions of this law, or 134 with any specification or rule of the director applicable to the 135 equipment, and which does not comply with the law, 136 specification or rule, is guilty of a misdemeanor and, upon 137 conviction thereof, is subject to the same fine and 138 imprisonment that may be imposed upon a person under 139 subsection (d) of this section.
- 140 (f) There is continued in the Treasury of the State of West Virginia a Special Health, Safety and Training Fund. All 141 142 civil penalty assessments collected under this section shall be 143 collected by the director and deposited with the Treasurer of the State of West Virginia to the credit of the Special Health, 144 145 Safety and Training Fund. The fund shall be used by the 146 director who is authorized to expend the moneys in the fund 147 for the administration of this chapter.

ARTICLE 2A. USE OF DIESEL-POWERED EQUIPMENT IN UNDERGROUND COAL MINES.

PART 3. WEST VIRGINIA DIESEL EQUIPMENT COMMISSION.

§22A-2A-301. The West Virginia Diesel Equipment Commission.

- 1 The West Virginia Diesel Equipment Commission,
- 2 consisting of six members, is continued, and commencing
- 3 July 1, 2010, is a separate independent commission within
- 4 the Department of Commerce.

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§22A-2A-304. Nomination and appointment of members.

- 1 (a) Prior to the appointment of a person to the
 - commission, the Governor shall request the nomination of a
- 3 candidate for the appointment. If the position is to be filled
- 4 by a person who can reasonably be expected to represent the
- 5 viewpoint or interests of underground coal operators in this
- 6 state, the Governor shall request the nomination from the
- 7 major trade association representing underground coal
- 8 operators in this state. If the position is to be filled by a
- 9 person who can reasonably be expected to represent the
- 10 viewpoint or interests of working miners in this state, the
- the wheeling of morning miners in this court, the
- 11 Governor shall request the nomination from the highest
- 12 ranking officer of the major employee organization
- 13 representing coal miners in this state. The Director of the
- 14 Office of Miner's Health, Safety and Training or his or her
- 15 designee and the Health Safety Administrator shall serve as
- 16 a nonvoting ex officio member.
- (b) The Governor shall appoint a member to serve for the
- 18 term for which the person was nominated, and until his or her
- 19 successor has been nominated and appointed: *Provided*, That
- 20 if a successor is not appointed within one hundred twenty
- 21 days after the expiration of a member's term, a vacancy is
- deemed to exist. The Governor may reject a nomination and
- decline to appoint a nominee only if the person does not have

- 24 the qualifications, integrity and responsibility necessary to
- 25 enable the person to perform his or her duties as a member of
- 26 the commission.

protection of miners.

- 27 (c) Appointments to fill vacancies on the commission
- shall be for the unexpired term of the member to be replaced.

§22A-2A-310. Duties of commission following promulgation of initial rules.

- 1 (a) After the promulgation of the initial rules, the 2 commission shall have as its primary duties the implementation of this article and the evaluation and 3 4 adoption of state of the art technology and methods, reflected 5 in engines and engine components, emission control 6 equipment and procedures, that when applied to diesel-7 powered underground mining machinery shall reasonably reduce or eliminate diesel exhaust emissions and enhance 8 9 protections of the health and safety of miners. 10 technology and methods adopted by the commission shall have been demonstrated to be reliable. In making a decision 11 12 to adopt new technology and methods, the commission shall 13 consider the highest achievable measures of protection for 14 miners' health and safety through available technology, 15 engineering controls and performance requirements and shall 16 further consider the cost, availability, adaptability and 17 suitability of any available technology, engineering controls 18 and performance requirements as they relate to the use of 19 diesel equipment in underground coal mines. Any state of 20 the art technology or methods adopted by the commission 21 shall not reduce or compromise the level of health and safety
- 23 (b) Upon application of a coal mine operator, the 24 commission shall consider site-specific requests for the use 25 of diesel equipment in underground coal mines and for the

26 alternative diesel-related health and safety 2.7 technologies and methods. The commission's action on 28 applications submitted under this subsection shall be on a 29 Upon receipt of a site-specific mine-by-mine basis. 30 application, the commission shall conduct an investigation, 31 which investigation shall include consultation with the mine 32 operator and the authorized representatives of the miners at 33 the mine. Authorized representatives of the miners shall 34 include a Mine Health and Safety Committee elected by 35 miners at the mine, a person or persons employed by an 36 employee organization representing miners at the mine or a 37 person or persons authorized as the representative or 38 representatives of miners of the mine in accordance with 39 MSHA regulations at 30 C.F.R. Pt. 40 (relating to representative of miners). Where there is no authorized 40 representative of the miners, the commission shall consult 41 42 with a reasonable number of miners at the mine. Upon 43 completion of the investigation, the commission may approve 44 the application for the site-specific request: *Provided*, That an application for a site-specific request under this subsection 45 46 may be approved only upon a majority vote of all six 47 members of the commission. All six members must be 48 present when a vote is taken.

(1) Within one hundred eighty days of receipt of an application for use of alternative technologies or methods, the commission shall complete its investigation. The time period may be extended with the consent of the applicant.

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- (2) The commission shall have thirty days in which to render a final decision approving or rejecting the application.
- (3) The commission members shall not approve an application made under this section if, at the conclusion of the investigation, the commission members have made a determination that the use of the alternative technology or

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- method will reduce or compromise the level of health and safety protection of miners.
- 61 (4) The written approval of an application for the use of 62 alternative technologies or methods shall include the results 63 of the commission's investigation and describe the specific 64 conditions of use for the alternative technology or method.
- 65 (5) The written decision to reject an application for the 66 use of alternative technologies or methods shall include the 67 results of the commission's investigation and shall outline in 68 detail the basis for the rejection.
 - (c) The commission shall establish conditions for the use of diesel-powered equipment in shaft and slope construction operations at coal mines.
- 72 (d) In performing its functions, the commission shall 73 have access to the services of the Board of Coal Mine Health 74 and Safety. The board shall provide administrative support 75 and assistance pursuant to section six, article six of this 76 chapter, to enable the commission to carry out its duties.
 - (e) Any action taken by the commission to either approve or reject the use of an alternative technology or method, or establish conditions under subsection (c) of this section, shall be final and binding and not subject to further review except where a decision by the commission may be deemed to be an abuse of discretion or contrary to law. If any party affected by a decision of the commission believes that the decision is an abuse of discretion or contrary to law, that party may file a petition for review with the circuit court of Kanawha County in accordance with the provisions of the administrative procedures act relating to judicial review of governmental determinations. The court, in finding that any decision made by the commission is an abuse of discretion or

- 90 contrary to law, shall vacate and, if appropriate, remand the
- 91 case.
- 92 (f) The powers and duties of the commission shall be
- 93 limited to the matters regarding the use of diesel-powered
- 94 equipment in underground coal mines.
- 95 (g) Appropriations for the funding of the commission and
- 96 to effectuate the purposes of this article shall be made to a
- 97 budget account hereby established for that purpose in the
- 98 General Revenue Fund. Expenditures from this fund are
- 99 provided for in section six, article six of this chapter.
- (h) The commission may issue a clarifying resolution
- about the initial rules and other matters consistent with the
- powers and duties of the commission under this article. A
- unanimous vote is required for any clarifying resolution by
- the commission.

ARTICLE 6. BOARD OF COAL MINE HEALTH AND SAFETY.

§22A-6-3. Board continued; membership; method of nomination and appointment; meetings; vacancies; quorum.

- 1 (a) The Board of Coal Mine Health and Safety is
- 2 continued, and commencing July 1, 2010, is a separate
- 3 independent board within the Department of Commerce. The
- 4 board consists of six voting members and one ex officio,
- 5 nonvoting member who are residents of this state, and who
- 6 are appointed as follows:
- 7 (1) The Governor shall appoint, by and with the advice
- 8 and consent of the Senate, three members to represent the
- 9 viewpoint of those operators in this state. When such
- 10 members are to be appointed, the Governor shall request

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- 11 from the major trade association representing operators in 12 this state a list of three nominees for each such position on 13 the board. All such nominees shall be persons with special 14 experience and competence in health and safety. There shall be submitted with such list a summary of the qualifications 15 of each nominee. If the full lists of nominees are submitted 16 in accordance with the provisions of this subdivision, the 17 18 Governor shall make the appointments from the persons so nominated. For purposes of this subdivision, the major trade 19 20 association representing operators in this state is that 21 association which represents operators accounting for over 22 one half of the coal produced in mines in this state in the year 23 prior to the year in which the appointment is to be made.
- 24 (2) The Governor shall appoint, by and with the advice 25 and consent of the Senate, three members who can reasonably be expected to represent the viewpoint of the 26 2.7 working miners of this state. When members are to be 28 appointed, the Governor shall request from the major 29 employee organization representing coal miners within this 30 state a list of three nominees for each position on the board. 31 The highest ranking official within the major employee 32 organization representing coal miners within this state shall 33 submit a list of three nominees for each such position on the 34 board. The nominees shall have a background in health and 35 safety. The Governor shall make the appointments from the 36 requested list of nominees.
 - (3) All appointments made by the Governor under the provisions of subdivisions (1) and (2) of this subsection shall be with the advice and consent of the Senate; and
 - (4) The Director of the Office of Miner's Health, Safety and Training or his or her designee shall serve as an ex officio, nonvoting member.

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- (b) Members serving on the board on July 1, 2010, may 44 continue to serve until the expiration of their terms. The term
- 45 is three years. Members are eligible for reappointment.
- 46 (c) The Governor shall appoint, subject to the approval of 47 a majority of the members of the board appointed under
- 48 subdivisions (1) and (2), subsection (a) of this section, a
- 49 Health and Safety Administrator in accordance with the
- 50 provisions of section six of this article, who shall certify all
- 51 official records of the board. The Health and Safety
- 52 Administrator shall be a full-time officer of the Board of Coal
- Mine Health and Safety with the duties provided for in 53
- 54 section six of this article. The Health and Safety
- 55 Administrator shall have such education and experience as
- 56 the Governor deems necessary to properly investigate areas
- 57 of concern to the board in the development of rules governing
- 58 mine health and safety. The Governor shall appoint as
- 59 Health and Safety Administrator a person who has an
- 60 independent and impartial viewpoint on issues involving
- 61 mine safety. The Health and Safety Administrator shall be a
- 62 person who has not been during the two years immediately
- 63 preceding appointment, and is not during his or her term, an
- 64 officer, trustee, director, substantial shareholder, contractor, 65
- consultant or employee of any coal operator, or an employee 66 or officer of an employee organization or a spouse of any
- 67 such person. The Health and Safety Administrator shall have
- 68 the expertise to draft proposed rules and shall prepare such
- 69 rules as are required by this code and on such other areas as
- 70 will improve coal mine health and safety.
- 71 (d) The board shall meet at least once during each 72 calendar month, or more often as may be necessary, and at
- 73 other times upon the call of the chair, or upon the request of
- 74 any three members of the board. Under the direction of the
- 75 board, the Health and Safety Administrator shall prepare an
- 76 agenda for each board meeting giving priority to the

promulgation of rules as may be required from time to time by this code, and as may be required to improve coal mine health and safety. The Health and Safety Administrator shall provide each member of the board with notice of the meeting and the agenda as far in advance of the meeting as practical, but in any event, at least five days prior thereto. No meeting of the board shall be conducted unless said notice and agenda are given to the board members at least five days in advance, as provided herein, except in cases of emergency, as declared by the director, in which event members shall be notified of the board meeting and the agenda: Provided, That upon agreement of a majority of the quorum present, any scheduled meeting may be ordered recessed to another day certain without further notice of additional agenda.

When proposed rules are to be finally adopted by the board, copies of such proposed rules shall be delivered to members not less than five days before the meeting at which such action is to be taken. If not so delivered, any final adoption or rejection of rules shall be considered on the second day of a meeting of the board held on two consecutive days, except that by the concurrence of at least four members of the board, the board may suspend this rule of procedure and proceed immediately to the consideration of final adoption or rejection of rules. When a member fails to appear at three consecutive meetings of the board or at one half of the meetings held during a one-year period, the Health and Safety Administrator shall notify the member and the Governor of such fact. Such member shall be removed by the Governor unless good cause for absences is shown.

(e) Whenever a vacancy on the board occurs, nominations and appointments shall be made in the manner prescribed in this section: *Provided*, That in the case of an appointment to fill a vacancy, nominations of three persons for each such vacancy shall be requested by and submitted to

- 111 the Governor within thirty days after the vacancy occurs by
- the major trade association or major employee organization,
- if any, which nominated the person whose seat on the board
- is vacant. The vacancy shall be filled by the Governor within
- thirty days of his or her receipt of the list of nominations.
- (f) A quorum of the board is four members which shall
- include at least two members representing the viewpoint of
- 118 operators and at least two members representing the
- 119 viewpoint of the working miners, and the board may act
- officially by a majority of those members who are present,
- except that no vote of the board may be taken unless all six
- voting members are present.

§22A-6-4. Board powers and duties.

- 1 (a) The board shall adopt as standard rules the "coal mine
- 2 health and safety provisions of this chapter". Such standard
- 3 rules and any other rules shall be adopted by the board
- 4 without regard to the provisions of chapter twenty-nine-a of
- 5 this code. The Board of Coal Mine Health and Safety shall
- 6 devote its time toward promulgating rules in those areas
- 7 specifically directed by this chapter and those necessary to
- 8 prevent fatal accidents and injuries.
- 9 (b) The board shall review such standard rules and, when
- deemed appropriate to improve or enhance coal mine health
- and safety, revise the same or develop and promulgate new
- 12 rules dealing with coal mine health and safety.
- 13 (c) The board shall develop, promulgate and revise, as
- 14 may be appropriate, rules as are necessary and proper to
- 15 effectuate the purposes of article two of this chapter and to
- prevent the circumvention and evasion thereof, all without
- 17 regard to the provisions of chapter twenty-nine-a of this code:

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- (1) Upon consideration of the latest available scientific 18 19 data in the field, the technical feasibility of standards, and 20 experience gained under this and other safety statutes, such 21 rules may expand protections afforded by this chapter 2.2 notwithstanding specific language therein, and such rules 23 may deal with subject areas not covered by this chapter to the 24 end of affording the maximum possible protection to the 25 health and safety of miners.
- 26 (2) No rules promulgated by the board shall reduce or 27 compromise the level of safety or protection afforded miners 28 below the level of safety or protection afforded by this 29 chapter.
- 30 (3) Any miner or representative of any miner, or any coal 31 operator has the power to petition the circuit court of 32 Kanawha County for a determination as to whether any rule 33 promulgated or revised reduces the protection afforded miners below that provided by this chapter, or is otherwise 34 35 contrary to law: Provided. That any rule properly 36 promulgated by the board pursuant to the terms and 37 conditions of this chapter creates a rebuttable presumption 38 that said rule does not reduce the protection afforded miners 39 below that provided by this chapter.
 - (4) The director shall cause proposed rules and a notice thereof to be posted as provided in section eighteen, article one of this chapter. The director shall deliver a copy of such proposed rules and accompanying notice to each operator affected. A copy of such proposed rules shall be provided to any individual by the director's request. The notice of proposed rules shall contain a summary in plain language explaining the effect of the proposed rules.
- 48 (5) The board shall afford interested persons a period of 49 not less than thirty days after releasing proposed rules to

submit written data or comments. The board may, upon the expiration of such period and after consideration of all relevant matters presented, promulgate such rules with such modifications as it may deem appropriate.

- (6) On or before the last day of any period fixed for the submission of written data or comments under subdivision (5) of this section, any interested person may file with the board written objections to a proposed rule, stating the grounds therefor and requesting a public hearing on such objections. As soon as practicable after the period for filing such objections has expired, the board shall release a notice specifying the proposed rules to which objections have been filed and a hearing requested.
- (7) Promptly after any such notice is released by the board under subdivision (6) of this section, the board shall issue notice of, and hold a public hearing for the purpose of receiving relevant evidence. Within sixty days after completion of the hearings, the board shall make findings of fact which shall be public, and may promulgate such rules with such modifications as it deems appropriate. In the event the board determines that a proposed rule should not be promulgated or should be modified, it shall within a reasonable time publish the reasons for its determination.
- (8) All rules promulgated by the board shall be published in the state register and continue in effect until modified or superseded in accordance with the provisions of this chapter.
- (d) To carry out its duties and responsibilities, the board is authorized to employ such personnel, including legal counsel, experts and consultants, as it deems necessary. In addition, the board, within the appropriations provided for by the Legislature, may conduct or contract for research and studies and is entitled to the use of the services, facilities and

- 82 personnel of any agency, institution, school, college or
- 83 university of this state.

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84 (e) The director shall within sixty days of a coal mining 85 fatality or fatalities provide the board with all available 86 reports regarding such fatality or fatalities.

87 The board shall review all reports and any recommended 88 rules submitted by the director, receive any additional 89 information, and may, on its own initiative, ascertain the cause or causes of such coal mining fatality or fatalities. 90 91 Within ninety days of the receipt of the Federal Mine Safety 92 and Health Administration's fatal accident report and the 93 director's report and recommended rules, the board shall 94 review and consider the presentation of said report and rules 95 and, if a majority of all voting board members determines 96 that additional rules can assist in the prevention of the 97 specific type of fatality, the board shall either accept and promulgate the director's recommended rules, amend the 98 99 director's recommended rules or draft new rules, as are 100 necessary to prevent the recurrence of such fatality. If the 101 board chooses to amend the director's recommended rules or 102 draft its own rules, a vote is required within one hundred 103 twenty days as to whether to promulgate the amended rule or 104 the rule drafted by the board: *Provided*, That the board may, 105 by majority vote, find that exceptional circumstances exist 106 and the deadline cannot be met: Provided, however, That 107 under no circumstances shall such deadline be extended by 108 more than a total of ninety days. A majority vote of the 109 board is required to promulgate any such rule.

The board shall annually, not later than July 1, review the major causes of coal mining injuries during the previous calendar year, reviewing the causes in detail, and shall promulgate such rules as may be necessary to prevent the recurrence of such injuries.

115	Further, the board shall, on or before January 10, of each		
116	year, submit a report to the Governor, President of the Senate		
117	and Speaker of the House, which report shall include, but is		
118	not limited to:		
119	(1) The number of fatalities during the previous calendar		
120	year, the apparent reason for each fatality as determined by		
121	the office of miners' health, safety and training and the		
122	action, if any, taken by the board to prevent such fatality;		
123	(2) Any rules promulgated by the board during the last		
124	year;		
125	(3) What rules the board intends to promulgate during the		
126	current calendar year;		
127	(4) Any problem the board is having in its effort to		
128	promulgate rules to enhance health and safety in the mining		
129	industry;		
130	(5) Recommendations, if any, for the enactment, repeal		
131	or amendment of any statute which would cause the		
132	enhancement of health and safety in the mining industry;		
133	(6) Any other information the board deems appropriate;		
134	(7) In addition to the report by the board, as herein		
135	contained, each individual member of said board has right to		
136	submit a separate report, setting forth any views contrary to		
137	the report of the board, and the separate report, if any, shall		
138	be appended to the report of the board and be considered a		
139	part thereof.		

§22A-6-6. Health and Safety Administrator; qualifications; duties; employees; compensation.

- (a) The Governor shall appoint the Health and Safety 1 2. Administrator of the board for a term of employment of one 3 year. The Health and Safety Administrator shall be entitled 4 to have his or her contract of employment renewed on an 5 annual basis except where such renewal is denied for cause: 6 Provided, That the Governor has the power at any time to 7 remove the Health and Safety Administrator for misfeasance, 8 malfeasance or nonfeasance: Provided, however, That the 9 board has the power to remove the Health and Safety 10 Administrator without cause upon the concurrence of five 11 members of the board.
- 12 (b) The Health and Safety Administrator shall work at the 13 direction of the board, independently of the director of the 14 office of miners' health, safety and training and has such 15 authority and shall perform such duties as may be required or 16 necessary to effectuate this article.
- 17 (c) In addition to the Health and Safety Administrator, 18 there shall be such other employees hired by the Health and 19 Safety Administrator as the board determines to be necessary. 20 The health and safety administrator shall provide supervision 21 and direction to the other employees of the board in the 22 performance of their duties.
- 23 (d) The employees of the board shall be compensated at 24 rates determined by the board. The salary of the Health and 25 Safety Administrator shall be fixed by the Governor: 26 Provided, That the salary of the Health and Safety Administrator shall not be reduced during his or her annual 27 28 term of employment or upon the renewal of his or her 29 contract for an additional term. Such salary shall be fixed for 30 any renewed term at least ninety days before the commencement 31 thereof.
- 32 (e) (1) Appropriations for the salaries of the Health and 33 Safety Administrator and any other employees of the board

- made to a budget account established for those purposes in
- 36 the General Revenue Fund. Such account shall be separate
- 37 from any accounts or appropriations for the Office of Miners'
- 38 Health, Safety and Training.

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- 39 (2) Expenditures from the funds established in section 40 three hundred ten, article two-A; section seven, article six; 41 section four, article seven; section three, article eleven of this 42 chapter shall be by the Health and Safety Administrator for 43 administrative and operating expenses, such operating 44 expenses include mine health and safety, research, education 45 and training programs as determined by the entities.
- 46 (f) The Health and Safety Administrator shall review all 47 coal mining fatalities and major causes of injuries as 48 mandated by section four of this article. An analysis of such 49 fatalities and major causes of injuries shall be prepared for 50 consideration by the board within ninety days of the 51 occurrence of the accident.
 - (g) At the direction of the board, the administrator shall also conduct an annual study of occupational health issues relating to employment in and around coal mines of this state and submit a report to the board with findings and proposals to address the issues raised in such study. The administrator is responsible for preparing the annual reports required by subsection (e), section four of this article and section nine of this article.
 - (h) The administrator shall provide administrative assistance to the West Virginia Diesel Commission, The State Coal Mine Safety and Technical Review Committee, Board of Coal Mine Health and Safety, Board of Miner Training, Education and Certification, and the Mine Safety Technology Task Force, and serve as the legislative liaison

- for budgetary issues. The Administrator shall serve as an ex 66
- 67 officio, nonvoting member on the West Virginia Diesel
- 68 Commission, The State Coal Mine Safety and Technical
- 69 Review Committee, Board of Miner Training, Education and
- Certification, and the Mine Safety Technology Task Force. 70
- 71 (i) The administrator shall submit to each board or
- commission for its approval, the proposed budget of the 72.
- 73 board or commission before submitting it to the Secretary of
- 74 Revenue.

§22A-6-7. Coal Mine Safety and Technical Review Committee; membership; method of nomination appointment; meetings; quorum; powers and duties of the committee; powers and duties of the Board of Coal Mine Health and Safety.

- (a) The State Coal Mine Safety and Technical Review
- 2 Committee is continued, and commencing July 1, 2010, is a
- 3 separate independent committee within the Department of
- 4 Commerce. The purposes of this committee are to:
- 5 (1) Assist the Board of Coal Mine Health and Safety in
- 6 the development of technical data relating to mine safety
- 7 issues, including related mining technology;
- 8 (2) Provide suggestions and technical data to the board
- 9 and propose rules with general mining industry application;
- 10 (3) Accept and consider petitions submitted by individual
- 11 mine operators or miners seeking site-specific rule making
- 12 pertaining to individual mines and make recommendations to
- 13 the board concerning such rule making; and
- 14 (4) Provide a forum for the resolution of technical issues
- 15 encountered by the board, safety education and coal
- 16 advocacy programs.

- (b) The committee shall consist of two members who 18 shall be residents of this state, and who shall be appointed as
- 19 hereinafter specified in this section:
- 20 (1) The Governor shall appoint one member to represent 2.1 the viewpoint of the coal operators in this state from a list 22 containing one or more nominees submitted by the major 23 trade association representing coal operators in this state 24 within thirty days of submission of such nominee or 25 nominees.
- 26 (2) The Governor shall appoint one member to represent 27 the viewpoint of the working miners of this state from a list 28 containing one or more nominees submitted by the highest 29 ranking official within the major employee organization 30 representing coal mines within this state within thirty days of 31 submission of the nominee or the nominees.
- 32 (3) The members appointed in accordance with the provisions of subdivisions (1) and (2) of this subsection shall 34 be initially appointed to serve a term of three years. The 35 members serving on the effective date of this article may 36 continue to serve until their terms expire.
- 37 (4) The members appointed in accordance with the 38 provisions of subdivisions (1) and (2) of this subsection may 39 be, but are not required to be, members of the Board of Coal 40 Mine Health and Safety, and shall be compensated on a per 41 diem basis in the same amount as provided in section ten of 42 this article, plus all reasonable expenses.
- (c) The committee shall meet at least once during each 43 44 calendar month, or more often as may be necessary.
- 45 (d) A quorum of the committee shall require both 46 members, and the committee may only act officially by a 47 quorum.

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48 (e) The committee may review any matter relative to 49 mine safety and mining technology, and may pursue 50 development and resolution of issues related thereto. The 51 committee may make recommendations to the board for the 52 promulgation of rules with general mining industry 53 application. Upon receipt of a unanimous recommendation 54 for rule making from the committee and only thereon, the 55 board may adopt or reject such rule, without modification 56 except as approved by the committee: Provided, That any 57 adopted rule shall not reduce or compromise the level of 58 safety or protection below the level of safety or protection 59 afforded by applicable statutes and rules. 60 promulgated, such rules shall be effective, notwithstanding 61 the provisions of applicable statutes.

(f) (1) Upon application of a coal mine operator, or on its own motion, the committee has the authority to accept requests for site-specific rule making on a mine-by-mine basis, and make unanimous recommendations to the board for site-specific rules thereon. The committee has authority to approve a request if it concludes that the request does not reduce or compromise the level of safety or protection afforded miners below the level of safety or protection afforded by any applicable statutes or rules. Upon receipt of a request for site-specific rule making, the committee may conduct an investigation of the conditions in the specific mine in question, which investigation shall include consultation with the mine operator and authorized representatives of the miners. Such authorized representatives of the miners shall include any person designated by the employees at the mine, persons employed by an employee organization representing one or more miners at the mine, or a person designated as a representative by one or more persons at the mine.

80 (2) If the committee determines to recommend a request 81 made pursuant to subdivision (1) of this subsection, the

- 83 Board of Coal Mine Health and Safety along with
- 84 recommendations for the development of the site-specific
- 85 rules applicable to the individual mine, which
- 86 recommendations may include a written proposal containing
- 87 draft rules.
- 88 (3) Within thirty days of receipt of the committee's 89 recommendation, the board shall adopt or reject, without 90 modification, except as approved by the committee, the 91 committee's recommendation to promulgate site-specific 92 rules applicable to an individual mine adopting such site-93 specific rules only if it determines that the application of the 94 requested rule to such mine will not reduce or compromise 95 the level of safety or protection afforded miners below that 96 level of safety or protection afforded by any applicable 97 statutes. When so promulgated, such rules shall be effective 98 notwithstanding the provisions of applicable statutes.
- 99 (g) The board shall consider all rules proposed by the 100 Coal Mine Safety and Technical Review Committee and 101 adopt or reject, without modification, except as approved by 102 the committee, such rules, dispensing with the preliminary 103 procedures set forth in subdivisions (1) through (7), 104 subsection (a), section five; and, in addition, with respect to 105 site-specific rules also dispensing with the procedures set forth in subdivisions (4) through (8), subsection (c), section 106 107 four of this article.
- 108 (h) In performing its functions, the committee has access 109 to the services of the coal mine Health and Safety 110 Administrator appointed under section six of this article. The 111 director shall make clerical support and assistance available 112 in order that the committee can carry out its duties. Upon the 113 request of both members of the committee, the Health and 114 Safety Administrator shall draft proposed rules and reports or make investigations. 115

- (i) The powers and duties provided for in this section for
- the committee are not intended to replace or precondition the
- authority of the Board of Coal Mine Health and Safety to act
- in accordance with sections one through six and eight
- through ten of this article.
- (i) Appropriations for the funding of the committee and
- to effectuate this section shall be made to a budget account
- hereby established for that purpose in the General Revenue
- 124 Fund. Such account shall be separate from any accounts or
- appropriations for the office of miners' health, safety and
- 126 training.

ARTICLE 7. BOARD OF MINER TRAINING, EDUCATION AND CERTIFICATION.

§22A-7-4. Board of Miner Training, Education and Certification continued; membership; method of appointment; terms.

- 1 (a) The Board of Miner Training, Education and
- 2 Certification is continued, and commencing July 1, 2010, is
- 3 a separate independent board within the Department of
- 4 Commerce. The board consists of six voting members and
- 5 two ex officio, nonvoting members, who are selected in the
- 6 following manner:
- 7 (1) One member shall be appointed by the Governor to
- 8 represent the viewpoint of surface mine operators in this
- 9 state. When such member is to be appointed, the Governor
- shall request from the major association representing surface
- 11 coal operators in this state a list of three nominees to the
- 12 board. The Governor shall select from said nominees one
- person to serve on the board. For purposes of this subsection,
- the major association representing the surface coal operators
- 15 in this state is that association, if any, which represents

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surface mine operators accounting for over one half of the coal produced in surface mines in this state in the year prior to that year in which the appointment is made.

- 19 (2) Two members shall be appointed by the Governor to 20 represent the interests of the underground operators of this 21 state. When said members are to be appointed, the Governor 22 shall request from the major association representing the 23 underground coal operators in this state a list of six nominees to the board. The Governor shall select from said nominees 24 two persons to serve on the board. For purposes of this 25 26 subsection. the major association representing the 27 underground operators in this state is that association, if any, 28 which represents underground operators accounting for over 29 one half of the coal produced in underground mines in this 30 state in the year prior to that year in which the appointments 31 are made.
 - (3) Three members shall be appointed by the Governor who can reasonably be expected to represent the interests of the working miners in this state. If the major employee organization representing coal miners in this state is divided into administrative districts, the employee organization of each district shall, upon request by the Governor, submit a list of three nominees for membership on the board. If such major employee organization is not so divided into administrative districts, such employee organization shall, upon request by the Governor, submit a list of twelve nominees for membership on the board. The Governor shall make such appointments from the persons so nominated: *Provided.* That in the event nominations are made by administrative districts, not more than one member shall be appointed from the nominees of any one district unless there are less than three such districts in this state.

- 48 (4) The Director of the Office of Miner's Health, Safety 49 and Training or his or her designee, and the Health and 50 Safety Administrator of the Board of Coal Mine Health and 51 Safety shall serve as ex officio, nonvoting members.
- 52 (5) All appointments made by the Governor under this 53 section shall be with the advice and consent of the Senate: 54 *Provided*, That persons so appointed while the Senate of this 55 state is not in session are permitted to serve up to one year in 56 an acting capacity, or until the next session of the Legislature, 57 whichever is less.
- 58 (b) The board shall be appointed by the Governor. 59 Members serving on the effective date of this article may 60 continue on the board until their terms expire. Appointed members serve for a term of three years. The board shall 61 62 meet at the call of the chair, at the call of the director, or upon 63 the request of any two members of the board: *Provided*, That 64 no meeting of the board for any purpose shall be conducted unless the board members are notified at least five days in 65 66 advance of a proposed meeting. In cases of an emergency, 67 members may be notified of a board meeting by the most 68 appropriate means of communication available.
- 69 (c) Whenever a vacancy on the board occurs, 70 appointments shall be made in the manner prescribed in this 71 section: *Provided*, That in the case of an appointment to fill 72 a vacancy nominations shall be submitted to the Governor 73 within thirty days after the vacancy occurs. The vacancy 74 shall be filled by the Governor within thirty days of receipt of 75 the list of nominations.
- 76 (d) Each appointed member of the board shall be paid the 77 same compensation, and each member of the board shall be 78 paid the expense reimbursement, as is paid to members of the 79 Legislature for their interim duties as recommended by the

- 80 citizens legislative compensation commission and authorized
- 81 by law for each day or portion thereof engaged in the
- 82 discharge of official duties. Any such amounts shall be paid
- 83 out of the State Treasury upon a requisition upon the State
- 84 Auditor, properly certified by such members of the board.
- 85 (e) A quorum of the board is four members, with two
- 86 representing the viewpoint of the operators and two
- 87 representing the viewpoint of the labor organization. The
- 88 board may act officially by a majority of those members who
- 89 are present. No vote of the board may be taken unless all six
- 90 voting members are present.
- 91 (f) In performing its functions, the board shall have
- 92 access to the services of the Board of Coal Mine Health and
- 93 Safety. The Board of Coal Mine Health and Safety shall
- 94 provide administrative support and assistance, pursuant to
- 95 section six, article six of this chapter, to enable the board to
- 96 carry out its duties.
- 97 (g) Appropriations to the board to effectuate the purposes
- 98 of this article shall be made to a budget account established
- 99 for that purpose.

§22A-7-6. Duties of the director and office.

- 1 The director shall propose rules for legislative approval,
- 2 pursuant to chapter twenty-nine-a of this code, that are
- 3 necessary to establish a program to implement the provisions
- 4 of this article. Such program shall include, but not be limited
- 5 to, implementation of a program of instruction in each of the
- 6 miner occupational specialties and the conduct of examinations
- 7 to test each applicant's knowledge and understanding of the
- 8 training and instruction which he or she is required to have
- 9 prior to the receipt of a certificate.
- The director is authorized and directed to utilize state
- 11 mine inspectors, mine safety instructors, the state mine

- 12 foreman examiner, private and public institutions of
- 13 education and such other persons as may be available in
- 14 implementing the program of instruction and examinations.
- 15 The director may, at any time, make such
- 16 recommendations to the board as he or she may deem
- 17 appropriate.
- 18 The director shall supply any information upon request of
- 19 the board as long as the information is not in violation of any
- 20 other laws.
- The director is authorized and directed to utilize such
- state and federal moneys and personnel as may be available
- 23 to the office for educational and training purposes in the
- 24 implementation of the provisions of this article.

ARTICLE 11. MINE SAFETY TECHNOLOGY.

§22A-11-2. Mine Safety Technology Task Force continued; membership; method of nomination and appointment.

- 1 (a) The Mine Safety Technology Task Force is continued,
- 2 and commencing July 1, 2010, is a separate independent task
- 3 force within the Department of Commerce.
- 4 (b) The task force shall consist of seven voting members
- 5 and two ex officio, nonvoting members who are appointed as
- 6 specified in this section:
- 7 (1) The Governor shall appoint, by and with the advice
- 8 and consent of the Senate, three members to represent the
- 9 viewpoint of operators in this state. When these members are
- 10 to be appointed, the Governor shall request from the major
- 11 trade association representing operators in this state a list of

- nominees shall be persons with special experience and
- 14 competence in coal mine health and safety. There shall be
- 15 submitted with the list, a summary of the qualifications of
- 16 each nominee. For purposes of this subdivision, the major
- trade association representing operators in this state is that
- association which represents operators accounting for over
- one half of the coal produced in mines in this state in the year
- 20 prior to the year in which the appointment is to be made.
- 21 (2) The Governor shall appoint, by and with the advice
- 22 and consent of the Senate, three members who can
- 23 reasonably be expected to represent the viewpoint of the
- 24 working miners of this state. When members are to be
- 25 appointed, the Governor shall request from the major
- 26 employee organization representing coal miners within this
- 27 state a list of three nominees for each position on the task
- 28 force. The highest ranking official within the major
- 29 employee organization representing coal miners within this
- 30 state shall submit a list of three nominees for each position on
- 31 the board. The nominees shall have a background in coal
- 32 mine health and safety.
- 33 (3) The Governor shall appoint, by and with the advice
- 34 and consent of the Senate, one certified mine safety
- 35 professional from the College of Engineering and Mineral
- 36 Resources at West Virginia University;
- 37 (4) The Health and Safety Administrator, pursuant to
- 38 section six, article six of this chapter, shall serve as a member
- 39 of the task force as an ex officio, nonvoting member; and
- 40 (5) The Director of the Office of Miner's Health, Safety
- 41 and Training or his or her designee, shall serve as a ex
- 42 officio, nonvoting member.

- 43 (c) Each appointed member of the task force shall serve at the will and pleasure of the Governor. 44
- 45 (d) Whenever a vacancy on the task force occurs, nominations and appointments shall be made in the manner 46 prescribed in this section: *Provided*. That in the case of an 47 appointment to fill a vacancy, nominations of three persons 48 49 for each vacancy shall be requested by and submitted to the 50 Governor within thirty days after the vacancy occurs by the 51 major trade association or major employee organization, if 52 any, which nominated the person whose seat on the task force 53 is vacant
- 54 (e) Each member of the task force shall be paid the 55 expense reimbursement, as is paid to members of the 56 Legislature for their interim duties as recommended by the 57 Citizens Legislative Compensation Commission 58 authorized by law for each day or portion thereof engaged in 59 the discharge of official duties. In the event the expenses are 60 paid by a third party, the member shall not be reimbursed by 61 the state. The reimbursement shall be paid out of the State 62 Treasury upon a requisition upon the State Auditor, properly 63 certified by the Office of Miners' Health, Safety and Training. An employer shall not prohibit a member of the 64 65 task force from exercising leave of absence from his or her 66 place of employment in order to attend a meeting of the task 67 force or a meeting of a subcommittee of the task force, or to 68 prepare for a meeting of the task force, any contract of 69 employment to the contrary notwithstanding.

§22A-11-3. Task force powers and duties.

- 1 (a) The task force shall provide technical and other 2 assistance to the office related to the implementation of the 3 new technological requirements set forth in the provisions of
- 4 section fifty-five, article two, of this chapter, as amended and
- 5 reenacted during the regular session of the Legislature in the

- 6 year 2006, and requirements for other mine safety 7 technologies.
- 8 (b) The task force, working in conjunction with the 9 director, shall continue to study issues regarding the 10 commercial availability, the functional and operational 11 capability and the implementation, compliance and 12 enforcement of the following protective equipment:
- 13 (1) Self-contained self-rescue devices, as provided in 14 subsection (f), section fifty-five, article two of this chapter;
- 15 (2) Wireless emergency communication devices, as 16 provided in subsection (g), section fifty-five, article two of 17 this chapter;
- 18 (3) Wireless emergency tracking devices, as provided in 19 subsection (h), section fifty-five, article two of this chapter; 20 and
- 21 (4) Any other protective equipment required by this 22 chapter or rules promulgated in accordance with the law that 23 the director determines would benefit from the expertise of 24 the task force.
- 25 (c) The task force shall on a continuous basis study, 26 monitor and evaluate:
- 27 (1) The potential for enhancing coal mine health and 28 safety through the application of existing technologies and 29 techniques;
- 30 (2) Opportunities for improving the integration of 31 technologies and procedures to increase the performance and 32 survivability of coal mine health and safety systems;

- (3) Emerging technological advances in coal mine health
 and safety; and
- 35 (4) Market forces impacting the development of new 36 technologies, including issues regarding the costs of research 37 and development, regulatory certification and incentives 38 designed to stimulate the marketplace.
- (d) On or before July 1 of each year, the task force shall
 submit a report to the Governor and the Board of Coal Mine
 Health and Safety that shall include, but not be limited to:
- 42 (1) A comprehensive overview of issues regarding the 43 implementation of the new technological requirements set 44 forth in the provisions of section fifty-five, article two of this 45 chapter, or rules promulgated in accordance with the law;
- 46 (2) A summary of any emerging technological advances 47 that would improve coal mine health and safety;
- 48 (3) Recommendations, if any, for the enactment, repeal 49 or amendment of any statute which would enhance 50 technological advancement in coal mine health and safety; 51 and
- 52 (4) Any other information the task force considers 53 appropriate.

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- (e) In performing its duties, the task force shall, where possible, consult with, among others, mine engineering and mine safety experts, radiocommunication and telemetry experts and relevant state and federal regulatory personnel.
- (f) Appropriations to the task force commission and to effectuate the purposes of this article shall be made to one or more budget accounts established for that purpose.

That Joint Committee on Enrolled Bills hereby certifies that the			
foregoing bill is correctly enrolled.			
Chairman Senate Committee			
Chairman Senate Committee	W. Loalla		
V	Francy Wells		
Cha	Chairman House Committee		
Originating in the House.	20 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		
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